

## Message Text

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FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 2695  
INFO USMISSION EC BRUSSELS PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
USMISSION GENEVA PRIORITY  
AMEMBASSY THE HAGUE PRIORITY  
AMCONGEN HONG KONG PRIORITY  
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AMEMBASSY CAPETOWN PRIORITY  
AMEMBASSY BRASILIA  
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AMEMBASSY OSLO  
AMEMBASSY OTTAWA  
AMEMBASSY SANTIAGO  
AMEMBASSY STOCKHOLM  
AMEMBASSY TOKYO

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E.O. 11652: GDS  
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MARCH 9, 1977

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1. BENIN'S COMPLAINT IN THE SECURITY COUNCIL --

MEMBER OF THE SECURITY COUNCIL VISITING MISSION TO BENIN PRESENTED TO AMB YOUNG THEIR REPORT ON THE MISSION, WHICH CHAIRMAN ILLUECA (PANAMA) DESCRIBED AS "COMPREHENSIVE AND OBJECTIVE." THERE WERE NO SPECIFIC RECOMMENDATIONS THAT THE VISITING MISSION WISHED TO MAKE SINCE ITS MANDATE HAD BEEN AS A "FACT-FINDING MISSION." THEY ESTIMATED IT WOULD TAKE ANOTHER 10 DAYS TO TWO WEEKS TO EDIT, TRANSLATE AND REPRODUCE THE ENTIRE 357-PAGE REPORT (INCLUDING ANNEXES). AT THEIR SUGGESTION, YOUNG AGREED THAT THE BODY OF THE REPORT (72 PAGES) BE INFORMALLY CIRCULATED IN ENGLISH. YOUNG SUGGESTED HOLDING CONSULTATIONS MARCH 15 TO DISCUSS HOW TO DEAL WITH

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THE REPORT AND WORK SCHEDULE, INCLUDING THE SYG'S REPORT ON THE MIDDLE EAST.

BENIN'S PERM REP BOYA ACCEPTED CURRENT PLANNING FOR INFORMAL SC CONSULTATIONS MARCH 15, ASKED TO HAVE THE COMPLAINT HANDLED DURING THE MONTH OF MARCH, AND SAID BENIN WANTS SC TO RESUME PUBLIC DISCUSSION OF THE COMPLAINT AND HOPES FOR A POSITIVE RESULT. SEPARATELY, USUN LEARNED THAT MOROCCO INTENDS TO DEFEND ITSELF IN SC AGAINST ANY ACCUSATIONS. FRENCH SAID THEY WOULD BE ABLE TO ACCEPT BENINESE DESIDERATA IN A DRAFT RESOLUTION, I.E., TAKING NOTE OF AGGRESSION, CONDEMNING MERCENARIES, AND ASKING FOR COMPENSATION. UK ACTING PERM REP MURRAY SAID HMG WOULD HAVE DIFFICULTY WITH QUESTION OF COMPENSATION.

(LIMITED OFFICIAL USE -- USUN 662, 663, 664, 685)

2. WILLY BRANDT ON SOUTHERN AFRICA --

AT INVITATION OF FRG PERM REP VON WECHMAR, AMB

YOUNG MET WITH FORMER CHANCELLOR WILLY BRANDT, WHO SAID HE WAS DEVELOPING SOME NEW CONTACTS IN SOUTHERN AFRICA AT NON-GOVERNMENTAL LEVEL. HE RECOUNTED THAT FORMER SWEDISH PRIME MINISTER PALME, GERMAN PARLIAMENTARIANS AND OTHERS PLAN A TRIP TO SEVERAL AFRICAN CAPITALS IN JUNE AND HOPE TO DEVELOP A FURTHER MEETING WITH AFRICAN LEADERS LATER IN LUSAKA. VON WECHMAR NOTED THAT NIGERIAN PERM REP HARRIMAN HAD DISCUSSED WITH HIM FOUR RESOLUTIONS ON SOUTHERN AFRICAN PROBLEMS WHICH HE PLANNED TO PRESENT TO THE AFRICAN GROUP FOR POSSIBLE INTRODUCTION IN THE SECURITY COUNCIL THIS MONTH. IN RESPONSE TO A QUESTION, AMB YOUNG SAID HIS PERSONAL ESTIMATE IS THAT EFFORTS AT NEGOTIATION IN RHODESIA WILL NOT "BLOW UP," NEGOTIATIONS MIGHT RETURN TO GENEVA IN JUNE OR JULY BUT RHODESIA IS LIKELY TO BE TURBULENT FOR ANOTHER YEAR OR SO. HE THOUGHT THE VARIOUS PROBLEMS AMONG LIBERATION MOVEMENTS WOULD KEEP THE SITUATION TENSE, EVEN IF SMITH WERE TO TURN OVER POWER IMMEDIATELY;  
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WHAT WAS NEEDED WAS A STRONG HAND TO COPE WITH THESE TENSIONS IN RHODESIA DURING THE TRANSITION PERIOD. (CONFIDENTIAL --  
USUN 689)

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3. REQUEST FOR SC MEETING ON "QUESTION OF SOUTH AFRICA" --

MARCH AFRICAN GROUP CHAIRMAN, NIGERIAN AMB HARRIMAN, WROTE SECURITY COUNCIL PRESIDENT YOUNG, ON BEHALF OF THE AFRICAN GROUP, REQUESTING THAT AN SC MEETING BE CONVENED TO CONSIDER THE "QUESTION OF SOUTH AFRICA" IN CONFORMITY WITH PREVIOUS RELEVANT GA AND SC RESOLUTIONS. (USUN 690)

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#### 4. REQUESTS FOR OBSERVER STATUS WITH OUTER SPACE COMMITTEE--

REPRESENTATIVES OF COLOMBIA AND ECUADOR ASKED OUTER SPACE COMMITTEE CHAIRMAN JANKOWITSCH (AUSTRIA) FOR OBSERVER STATUS AT OUTER SPACE COMMITTEE MEETINGS, AUSTRIANS TOLD USUN. JANKOWITSCH INFORMED THEM THEIR REQUESTS WOULD HAVE TO BE PRESENTED TO THE FULL COMMITTEE IN JUNE, AND HE NOTED THEIR INTEREST IN THE GEOSYNCHRONOUS ORBIT ISSUE WAS ALREADY TAKEN CARE OF BY PARTICIPATION OF THREE OTHER EQUATORIAL STATES(BRAZIL,KENYA, INDONESIA) ON THE COMMITTEE. AUSTRIANS ALSO SAID THAT, ACCORDING TO SECRETARIAT SOURCE, GUYANA INTENDES TO REQUEST OBSERVER STATUS AT THE LEGAL SUBCOMMITTEE'S MARCH 14-APRIL 8 SESSION, AND IT SEEMS VIRTUALLY INEVITABLE THAT THE GEOSYNCHRONOUS ORBIT ISSUE WILL BE RAISED AT THE SESSION. (LIMITED OFFICIAL

USE -- USUN 687)

5. NON-NUCLEAR-WEAPON STATE MEETING POSTPONED--

AT LAST MINUTE AND WITHOUT EXPLANATION, NIGERIANS "POST-PONED" MEETING OF 26 NON-NUCLEAR-WEAPON STATES THEY HAVE PROPOSED LAST WEEK IN CONNECTION WITH SOVIET RESOLUTION ON GENERAL AND COMPLETE PROHIBITION OF NUCLEAR WEAPON TESTS. (LIMITED OFFICIAL USE --USUN 680)

6. YUGOSLAV PAPER ON SPECIAL SESSION ON DISARMAMENT--

YUGOSLAV PAPER ON SPECIAL SESSION ON DISARMAMENT (SSOD) ISSUES NOW BEFORE THE NONALIGNED SSOD STEERING GROUP PROVIDES USEFUL INSIGHT INTO YUGOSLAV AIMS TACTICS, THOUGH IT IS UNLIKELY TO GAIN BLANKET ENDORSEMENT AS "NONALIGNED POSITION." ASIDE FROM PROPOSING ORGANIZATION FRAMEWORK FOR THE SESSION, IT VENTURES INTO SUBSTANTIVE ISSUES WITH SEVERAL APPARENT OBJECTIVES: TO PROMPT EARLY THINKING ON MAJOR ISSUES THEY CAN PUSH; TO COURT WESTERN INTEREST BY STRESSING NONALIGNED MODERATION AND CONFIDENTIAL

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INCLUDING ISSUES OF KNOWN WESTERN CONCERN; TO WARN MORE RADICAL NONALIGNED AGAINST EXTREME DEMANDS AND CONFRONTATION; TO SIGNAL TO SOVIETS CONTINUING NONALIGNED DISSATISFACTION WITH THEIR QUERULOUS AND GRUDGING ATTITUDE BY STUDIOUSLY IGNORING EVERY "SOVIET" ISSUE, ESPECIALLY QUESTION OF WORLD DISARMAMENT CONFERENCE; AND TO STAKE AN EARLY CLAIM FOR SPECIAL TREATMENT OF PARTICULAR YUGOSLAV INTEREST. INITIALLY, NONALIGNED REACTIONS HAVE BEEN MIXED, WITH SOME KEY ACTORS SHOWING RESENTMENT OVER WHAT THEY SEE AS A YUGOSLAV EFFORT TO RUN THE SHOW AND PUSH TOO HARD TOO FAST. MEXICANS AND INDIANS HAVE CITED THE PAPER'S "IMBALANCE." WESTERN DELEGATIONS HAVE GENERALLY FOCUSED ON ORGANIZATIONAL ISSUES, ALTHOUGH THE REFERENCE TO CONVENTIONAL ARMS HAS AROUSED WIDESPREAD (IF CAUTIOUS) INTEREST. (CONFIDENTIAL--USUN 678)

7. UN PROGRAM BUDGET--

AT USUN'S REQUEST, DELS OF UK, FRANCE, FRG, JAPAN AND CANADA DISCUSSED WITH IT THE RECENT SOVIET APPROACH REGARDING FUTURE COOPERATION ON BUDGETARY QUESTIONS. EXCEPT FOR FRANCE, CAUTIOUS VIEWS WERE EXPRESSED BY ALL ATTENDEES. FRENCH REPRESENTATIVE SAID GOF COULD ENVISAGE JOINING APPROACH TO THE SYG WITH THE SOVIETS TO URGE A SPECIFIC CEILING ON REAL GROWTH IN THE 1978-79 UN PROGRAM BUDGET, BUT WOULD NOT BE REPLYING TO THE SOVIETS UNTIL AFTER THE UPCOMING GENEVA GROUP CONSULTATIVE LEVEL MEETING.

ALL OTHERS NOT ONLY DISAPPROVED ANY JOINT APPROACH WITH THE USSR AT THIS TIME, BUT DOUBTED UTILITY OF ANY SYSTEMATIC CONSULTATION PROCEDURE, THOUGH CONCEDED CONSULTATION WITH SOVIETS MIGHT PROVE USEFUL ON AD HOC BASIS. THERE WAS AGREEMENT THAT THE USSR IS SEEKING TO MOVE OTHERS CLOSER TO ITS RIGID POSITION ON BUDGETARY MATTERS, THUS LESSENING THE OPPROBRIUM IT EARNS BECAUSE OF ITS EXTREME PARSIMONY. THERE WAS SOME DISCUSSION OF CONDITIONING ANY AGREEMENT TO COOPERATE WITH THE SOVIETS ON THEIR WILLINGNESS TO MODIFY  
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SOME OF THEIR PRACTICES, E.G., WITHHOLDING UN BOND PAYMENTS, CONTRIBUTING FOR TECHNICAL ASSISTANCE IN NON-CONVERTIBLE CURRENCY, ETC. ALL AGREED ON UNDESIRABILITY OF MAKING THOSE MATTERS CONDITIONS FOR COOPERATION, THOUGH THERE MIGHT BE VALUE IF INDIVIDUAL DELEGATIONS (E.G. CANADIANS) WISHED TO REFER TO THEM AS IMPEDIMENTS. (LIMITED OFFICIAL USE -- USUN 665)

8. INCIDENT AT PRC MISSION MARCH 5--

PRC COUNSELOR CHOU NAN CALLED ON MISOFF MARCH 8, READ FROM NOTES AN ACCOUNT OF THE INTRUSION INTO THE CHINESE MISSION BY GARVEY MARCH 5, AND REQUESTED POSITIVE MEASURES FROM USG TO ENSURE SAFETY OF STAFF AND PROPERTY OF PRC MISSION. MISOFF GAVE ACCOUNT OF DISPOSITION OF GARVEY CASE BY POLICE AND COURTS, AND TOLD HIM THAT IF, AS EXPECTED, GARVEY WAS FOUND TO BE MENTALLY UNSTABLE HE WOULD PROBABLY BE REMANDED TO A VETERAN'S HOSPITAL FOR TREATMENT. CHOU NAN SEEMED TO ACCEPT DISPOSITION OF THE CASE AS A PROPER ONE, BUT REITERATED THAT HOST GOVERNMENT WAS EXPECTED TO PROVIDE PROPER ATMOSPHERE TO ENABLE PRC TO CARRY OUT ITS UN BUSINESS. (LIMITED OFFICIAL USE--USUN 683)

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9. UN CHARTER REVIEW --

CHARTER REVIEW COMMITTEE MARCH 8 AGAIN DISCUSSED ANNEXATION OF "MEXICAN LIST" TO COMMITTEE REPORT. ANNEXATION WAS SUPPORTED BY SPAIN, CHINA, KENYA, EL SALVADOR, NIGERIA, ALGERIA, ITALY, SIERRA LEONE, BRAZIL, ROMANIA, TURKEY AND ECUADOR, AND OPPOSED BY FRANCE, POLAND, BELGIUM, GDR AND USSR. CYPRUS SUGGESTED REACHING COMPROMISE BY ANNEXING ONLY PART I WHICH RELATES TO PROPOSALS THAT DO NOT REQUIRE CHARTER CHANGES. FRG HOPED COMPROMISE COULD BE REACHED WITHOUT VOTE, AND US SUGGESTED INFORMAL NEGOTIATIONS TO RESOLVE PROBLEM. CHAIRMAN BROMS (FINLAND) THEN DELIVERED

BITING INTERVENTION CONCERNING CALL (MARCH 7) BY SOME DELEGATIONS FOR RULING FROM THE CHAIR, AND SAID THAT ANNEXATION IS CLEARLY ISSUE THAT COMMITTEE MUST DECIDE, IF HE MADE A RULING HE WOULD BE EXCEEDING HIS POWERS, AND HE COULD NOT APPROVE SUCH A MANEUVER. HE THEN CHARGED THAT "ONE OF THE SPOKESMEN FOR THE CO-SPONSORS" HAD TOLD HIM THAT IF HIS RULING DIDN'T COMPLY WITH THE WISHES OF THE COSPONSORS, THEY WOULD CHALLENGE THE RULING IN COMMITTEE AND OVERTURN IT. BROMS TERMED THIS APPROACH A THREAT AND EXPRESSED SHOCK THAT SUCH A STATEMENT WOULD COME FROM THE REPRESENTATIVE OF A COUNTRY WITH WHICH HE (BROMS) HAD WORKED AND COOPERATED WITH FOR MANY YEARS IN THE UN. HE HOPED A COMPROMISE COULD BE REACHED. (USUN 684)

10. COMMITTEE OF 24 --

IVORY COAST CALLED FOR A MORE AUTHENTIC CONSTITUTIONAL CONFERENCE TO BE ATTENDED BY ALL FACTIONS WHICH WERE TRULY REPRESENTATIVE OF THE POPULATION OF NAMIBIA AS A WHOLE. DEBATE ON NAMIBIA WAS CONCLUDED IN THE COMMITTEE MARCH 9 WITH STATEMENTS ALSO BY REPRESENTATIVES OF FIJI, IRAN AND CONFIDENTIAL

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ETHIOPIA. IT WAS ANNOUNCED THAT TRINIDAD AND TOBAGO DECIDED TO CONTRIBUTE \$2,000 TO THE FORTHCOMING MAPUTO CONFERENCE.

SINGH (FIJI) SAID ONE OF THE OBVIOUS SHORTCOMINGS OF THE WINDHOEK PROPOSALS WAS LACK OF A DECISION TO ELIMINATE THE HOMELANDS POLICY. MOREOVER, THE PROPOSALS WERE SILENT ABOUT FREE ELECTIONS UNDER UN SUPERVISION AND CONTROL, TOTALLY IGNORED SWAPO, AND LEFT OUT OF THE CENTRAL GOVERNMENT POLICY DECISIONS RELATING TO THE NATIONAL ECONOMY. HE WAS CONCERNED ABOUT THE SERIOUS VIOLATION OF HUMAN RIGHTS IN THE TERRITORY, AND HE HOPED SOUTH AFRICA WOULD RESPOND POSITIVELY TO SWAPO'S LEGITIMATE REQUESTS "BEFORE EVENTS COMPLETELY OVERTAKE THEM."

ESFANDIARY (IRAN) STATED THAT WHEN THE SC TOOK UP THE QUESTION OF NAMIBIA SOUTH AFRICA'S FRIENDS ASSERTED THEY CAST THE VETO SO AS NOT TO JEOPARDIZE THE EFFORTS UNDERWAY TO BRING ABOUT PEACEFUL SETTLEMENT THROUGH NEGOTIATION. SOUTH AFRICA HAD INTERPRETED THAT AS A "GREEN LIGHT" IN PURSUING ITS OWN POLICIES. THAT WAS WHY THE CONSTITUTIONAL CONFERENCE HAD BEEN PURSUED SO VEHEMENTLY REGARDLESS OF ALL THE OPPOSITION EXPRESSED BY THE UN AND SWAPO. ESFANDIARY SUPPORTED SWAPO'S PLAN OF ACTION.

KOUAME (IVORY COAST) FULLY SUPPORTED UN AND OAU DECISIONS ON NAMIBIA, CALLED FOR THE CONVENING OF A MORE AUTHENTIC



CONSTITUTIONAL CONFERENCE TO BE ATTENDED BY ALL FACTIONS WHICH WERE TRULY REPRESENTATIVE OF THE POPULATION OF NAMIBIA AS A WHOLE, AND SAID THAT THE CHANGES NOW TAKING PLACE IN NAMIBIA AMONG THE NATIONAL LIBERATION MOVEMENTS WERE HIGHLY SIGNIFICANT.

BEKELE (ETHIOPIA) STATED THAT THE ARMS EMBARGO AGAINST SOUTH AFRICA COULD NOT BE SUCCESSFULLY CARRIED OUT AS LONG AS THAT COUNTRY'S ALLIES CONTINUED TO EXTEND THEIR SUPPORT.  
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THE "MACHINATIONS OF THE IMPERIALIST FORCES" ALSO AIMED AT UNDERMINING THE IDEOLOGICAL BASIS OF THE LIBERATION MOVEMENT, AND THE UN SHOULD EXPOSE THE "IMPERIALIST MACHINATION." HE DECLARED THAT THE MAPUTO CONFERENCE SHOULD NOT END IN ANOTHER ROUND OF DEBATE, BUT SHOULD BE USED TO EXPOSE THOSE WHO ONLY PAID LIP SERVICE TO INTERNATIONAL PEACE AND SECURITY. IN HIS VIEW, ONCE THE CONSPIRATORS WERE EXPOSED, THE TASK OF BRINGING ABOUT POSITIVE CHANGES WOULD BE EASIER.

11. COUNCIL FOR NAMIBIA --

THE COUNCIL MARCH 8 CONSIDERED A PAPER OUTLINING ITS PROGRAM OF WORK FOR 1977 AND HEARD A NUMBER OF SUGGESTIONS FOR REVISION. ONE WAS BY SWAPO REPRESENTATIVE GURIRAB WHO ASKED THAT THE PROPOSALS MADE T THE COUNCIL BY SWAPO VICE PRESIDENT MUYANGO, WHICH FELL WITHIN THE COUNCIL'S MANDATE, BE INCLUDED IN THE WORK PROGRAM. QUESTIONS WERE RAISED AS TO WHY THE REPORT OF THE COUNCIL'S MISSION IN SEPTEMBER TO ANGOLA, BOTSWANA AND ZAMBIA HAD NOT YET BEEN PUBLISHED. PAVICEVIC (YUGOSLAVIA), WHO RECALLED THE REPORT SHOULD HAVE BEEN AVAILABLE FOR THE LAST GA, SAID REFERENCES TO "TECHNICAL REASONS" WERE NOT ACCEPTABLE AND HE CONSIDERED THE DELAY AS "POLITICAL SABOTAGE OF THE CAUSE OF NAMIBIA." COUNCIL PRESIDENT KAMANA (ZAMBIA) NOTED HE LED THE MISSION PERSONALLY AND ALSO WANTED TO KNOW WHY THE REPORT HAD NOT BEEN PUBLISHED. THE COUNCIL DECIDED THAT THE PRESIDENT SHOULD RAISE THE MATTER WITH THE SYG.

12. URUGUAYAN COMMUNIQUE ON HUMAN RIGHTS --

IN COVERING NOTE CIRCULATING TO ALL UN MEMBER STATES AND OBSERVERS THE TEXT OF URUGUAYAN GOVERNMENT COMMUNIQUE, THE URUGUAYAN MISSION REITERATED GOU POSITION THAT: IT IS INADMISSIBLE THAT MILITARY OR ECONOMIC AID SHOULD SERVE AS PRETEXT FOR INTERFERENCE IN THE INTERNAL AFFAIRS OF STATES; AND AID CANNOT BE MADE SUBJECT TO CONDITIONS  
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THAT ARE FOREIGN TO THE NATURE OF THE PROJECT OR PROJECTS  
CONCERNED. (USUN 679)

13. LIBYAN CANDIDACY FOR UNEP GOVERNING COUNCIL --

BY NOTE, LIBYA INFORMED USUN OF ITS DECISION TO SEEK  
ELECTION TO THE UNEP GOVERNING COUNCIL . (USUN 682)

14. UN UNIVERSITY --

SAUDI ARABIA INFORMED THE SYG THAT IT WILL DONATE \$5 MILLION  
TO THE UN UNIVERSITY OVER A PERIOD OF FIVE YEARS.

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